

**KANSAS BEHAVIORAL SCIENCES REGULATORY BOARD**

Eisenhower State Office Building  
700 SW Harrison Street, Suite 420  
Topeka, Kansas 66603-3240

In the Matter of )  
)  
William C. Oakley, )  
LP License No. 2234, )  
)  
Licensee/Respondent \_\_\_\_\_ )

Case No. 24-LP-0206

Pursuant to (K.S.A. 77-537)

**Summary Proceeding Order**

Now on this 24 day of March, 2025, the above-captioned matter comes before the Complaint Review Committee of the Kansas Behavioral Sciences Regulatory Board (the "Board"). After reviewing its administrative records and otherwise being duly advised in the premises, the Board makes the following findings of fact, conclusions of law, and orders.

**FINDINGS OF FACT**

1. The Board is the duly constituted and acting agency of the State of Kansas authorized to administer and enforce the provisions of the Kansas Licensure of Psychologists Act (the "Act"), K.S.A. 74-5301 *et seq.*, and amendments thereto (the "Act").
2. Respondent William C. Oakley ("Respondent") is an individual with a last known mailing address of [REDACTED].
3. At all times relevant hereto, Respondent has been licensed as a Licensed Psychologist (LP) within the meaning of the Act.
4. Respondent was previously employed as a staff psychologist by a mental health treatment center in the state of Kansas. The center employed a team-approach through which patients were considered patients of the center.
5. On or about June 27, 2024, an investigator of the Board received a report of alleged violation ("RAV") from the director of Respondent's former employer, regarding Respondent's alleged actions relating to a female patient. The RAV alleged that Respondent had inappropriate contact with the female patient outside of the therapeutic relationship, including through text messages and social media messages, going out to lunch together and exchanging gifts. The RAV noted on one occasion Respondent messaged the patient the word "beautiful" and further sent a social media message to the patient referencing zodiac sign personality attributes entitled "Turn Ons Turn Offs." The RAV further demonstrated that

Respondent exchanged text messages and social media messages with the patient spanning from October 23, 2023 through June 2, 2024. Social media messages through a certain social media application were exchanged with the patient in question on a daily basis from January 7, 2024 through May 10, 2024, and often times there were multiple messages per day.

6. Moreover, the RAV alleged that Respondent failed to complete patient records which accurately reflected the licensee's contact with the patient, including any community-based treatment sessions and clinical updates which were not included in the patient's chart. Further, the RAV alleged that Respondent failed to complete patient records in a timely manner.

7. On or about June 4, 2024, Respondent's former employer directed him to appropriately complete all patient records relating to the patient in question. Thereafter, Respondent documented certain patient communications and updates dating back to October 23, 2023.

8. Respondent was placed on leave while the former employer investigated the matter. Respondent's employment with the former employer was terminated on or about June 7, 2024 due to an inappropriate relationship with the patient in question.

9. Through further investigation of the Board into the allegations of the RAV, Respondent admitted to engaging in inappropriate contact with the patient in question outside of the clinical relationship. The inappropriate contact included exchanging numerous text messages and social media messages identified in the RAV. Respondent did not deny the frequency or nature of the messages at issue. Moreover, Respondent admitted to going out to lunch with the patient on four (4) occasions between January 25, 2024 and May 14, 2025. Respondent admitted that the lunches were not part of therapy provided by Respondent to the patient. Respondent further admitted to exchanging gifts around Christmas time and around Respondent's and the patient's birthdays.

10. In regard to the message of "beautiful" to the patient, Respondent explained that he commonly uses the term with patients when they report successfully challenging anxiety or using therapeutic skills between sessions. Respondent alleged that he replied "beautiful" in response to a picture of the patient's nails given that he perceived it to be an achievement towards reversing her habit of nail biting. Moreover, Respondent provided the Board with a copy of the social media message to the patient referencing zodiac sign personality attributes entitled "Turn Ons Turn Offs." Respondent denied requesting or engaging in any inappropriate sexual behavior or acts with the patient.

11. The Board's investigation substantiated that Respondent did not document and/or did not timely document the numerous communications at issue with the patient, any community-based treatment sessions in the patient's chart, and certain clinical updates regarding the patient. Based on information provided to the Board, Respondent completed entries in the patient's records after-the-fact, when directed to do so by his former employer.

## APPLICABLE LAW

12. The Act authorizes the Board to condition, limit, revoke or suspend a license as an LP, and/or publicly or privately censure a licensee or impose a fine not to exceed \$1,000 per violation upon a finding that a licensee has violated any provision of K.S.A. 74-5324(a)(1) – (11);

13. K.S.A. 74-5324(a)(9) provides in relevant part that the board may condition, limit, revoke or suspend a license, publicly or privately censure a licensee or may impose a fine not to exceed \$1,000 per violation upon a finding that a licensee:

(9) has been found to have engaged in unprofessional conduct as defined by applicable rules and regulations adopted by the board;

14. K.A.R. 102-2-11a(a)(2), (c)(1)(A), (l)(5)(c), and (m) provide that the following shall be considered to be unprofessional conduct:

(a) Practicing psychology in an incompetent manner, which shall include the following acts:

. . . .

(2) performing professional services that are inconsistent with the licensee's education, training, or experience; and

. . . .

(c) engaging in harmful dual relationships. . . . [with] any person who is a client;

. . . .

(l) aiding an illegal practice, which shall include the following acts:

. . . .

(5) failing to notify the board, within a reasonable period of time, that any of the following conditions apply to the psychologist or that the psychologist has knowledge, not obtained in the context of confidentiality, that any of the following conditions apply to another professional regulated by the board:

(A) A licensee has had a license, certificate, permit, registration, or other certificate, registration, or license in psychology or in the field of behavioral sciences, granted by any state or jurisdiction, that has been limited, restricted, suspended or revoked;

. . . .

(m) failing to maintain and retain records as outlined in K.A.R. 102-1-20;

15. K.A.R. 102-1-1(h) defines "harmful dual relationship as:

[A] professional relationship between a psychologist and a client, patient, student, or supervisee in which the objectivity or competency of the psychologist is impaired or compromised because of any of the following present or previous relationships:

(1) Familial;

(2) sexual;

- (3) social;
- (4) emotional;
- (5) financial;
- (6) supervisory; or
- (7) administrative.

16. K.A.R. 102-1-20 provides in relevant part:

(a) Failure of a psychologist to comply with the recordkeeping requirements established in this regulation shall constitute unprofessional conduct.

(b) Content of psychological records. Each licensed psychologist shall maintain a record for each client or patient that accurately reflects the licensee's contact with the client or patient and the results of the psychological service provided. Each licensee shall have ultimate responsibility for the content of the licensee's records and the records of those persons under the licensee's supervision. The record may be maintained in a variety of media, if reasonable steps are taken to maintain confidentiality, accessibility, and durability. Each record shall be completed in a timely manner and shall include the following information for each client or patient who is a recipient of clinical psychological services:

- (1) Adequate identifying data;
- (2) the date or dates of services the licensee or the licensee's supervisee provided;
- (3) the type or types of services the licensee or the licensee's supervisee provided;
- (4) initial assessment, conclusions, and recommendations;
- (5) a plan for service delivery or case disposition;
- (6) clinical notes of each session; and
- (7) sufficient detail to permit planning for continuity that would enable another psychologist to take over the delivery of services.

17. Pursuant to K.S.A. 77-537(a) of the Kansas Administrative Procedure Act ("KAPA"), a state agency may use summary proceedings, subject to a party's request for a hearing on the order, if:

- (1) The use of those proceedings in the circumstances does not violate any provision of law;
- (2) the protection of the public interest does not require the state agency to give notice and an opportunity to participate to the persons other than the parties;
- (3) based upon an investigation of the facts by the state agency, beyond receipt of the allegations, the state agency believes in good faith that the allegations will be supported to the applicable standard of proof, provided however that an alleged failure to meet the standard set forth in this subsection shall not be subject to immediate judicial review and shall not invalidate any later agency action that has been supported to the applicable standard of proof; and

(4) the order does not take effect until after the time for requesting a hearing has expired.

### **CONCLUSIONS OF LAW**

18. The use of summary proceedings pursuant to KAPA is appropriate in this case.

19. Respondent is in violation of K.S.A. 74-5324(a)(9) for engaging in unprofessional conduct as defined in K.A.R. 102-1-10a(a)(2) for practicing psychology in an incompetent manner including performing professional services that are inconsistent with Respondent's education, training and/or experience; K.A.R. 102-1-10a(c)(1)(A) for engaging in a harmful dual relationship with a client, including a relationship of a social and/or emotional nature; K.A.R. 102-1-10a(l)(5)(C) for aiding an illegal practice due to the failure to notify the Board within a reasonable time period of Respondent's termination from employment for some form of misfeasance, malfeasance or nonfeasance, and K.A.R. 102-1-10a(m) for failing to maintain and/or complete records in a timely manner as required by K.A.R. 102-1-20.

### **ORDER**

WHEREFORE, in consideration of the above findings of fact and conclusions of law, and pursuant to the authority granted by K.S.A. 74-5324(a)(9) and K.S.A. 77-537, the Complaint Review Committee on behalf of the Board hereby finds and orders that:


- A. Respondent's LP License No. 2234 should be and is hereby **SUSPENDED** for a period of ninety (90) days beginning on the effective date of this Summary Proceeding Order;
- B. Respondent shall notify in writing any supervisee(s) of his suspension in order to allow his supervisee(s) to find a new supervisor. Respondent must provide to the Board copies of the written notices provided to any supervisee(s) within thirty (30) days of the effective date of this Summary Proceeding Order;
- C. Upon the expiration of the period of suspension, Respondent shall practice only under individual supervision by an independent clinical-level supervisor, to be approved in advance in writing by an investigator of the Board for a period of two (2) years. Respondent shall submit his proposed supervisor to an investigator for the Board within thirty (30) days of the effective date of this Summary Proceeding Order. There shall be no dual relationship with the supervisor. Respondent must have weekly one (1) hour in-person meetings with his supervisor. The focus of supervision shall include, but not be limited to, professional boundaries, dual relationships, recordkeeping and exertion of undue influence. The supervisor shall provide quarterly written reports to the Board regarding the supervision, to include whether or not Respondent is in compliance with the requirements of supervision. Respondent shall only

receive credit towards the two (2) year supervision requirement when he is employed while using his license and/or practicing while using his license.

- D. Respondent shall not provide supervision to any supervisee during the period of time this Summary Proceeding Order is in effect.
- E. Respondent shall provide a copy of this Summary Proceeding Order to the supervisor and provide an investigator of the Board with written confirmation that the Summary Proceeding Order has been provided to his supervisor. Further, Respondent authorizes and consents to the supervisor providing written quarterly reports to the Board's investigator throughout the duration of the period of supervision. There shall be a minimum of eight (8) quarterly reports submitted to the Board's investigator during the period of supervision.
- F. Respondent shall be responsible for all costs incurred in satisfying the terms of this Summary Proceeding Order.
- G. Respondent shall notify an investigator of the Board when employed using his license, and further, shall notify an investigator of the Board within ten (10) days of any change in employment or professional status, including any change that would inhibit compliance with any requirements of this Summary Proceeding Order.
- H. Time is of the essence in complying with the terms of this Summary Proceeding Order. Respondent's failure to timely comply with any of the terms herein shall constitute a material violation of this Summary Proceeding Order and form the basis for further action pursuant to K.S.A. 74-5324(a)(11), for violating a lawful order entered by the Board.
- I. Except as otherwise provided herein, Respondent shall submit to the Board's investigator at its offices at 700 SW Harrison, Suite 420, Topeka, Kansas, 66603, any and all documents and payments required for compliance with the terms and conditions required by this Summary Proceeding Order.

**IT IS SO ORDERED.**

Entered this 24 day March, 2025.



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Mary Jones, Chairperson  
Kansas Behavioral Sciences Regulatory Board

Complaint Review Committee  
**NOTICE OF RELIEF FROM SUMMARY PROCEEDING ORDER**

Pursuant to K.S.A. 77-537 and 77-542, this Summary Proceeding Order is subject to your request for a hearing. If you desire a hearing, you must direct a written request for hearing to:

David Fye, Executive Director  
Behavioral Sciences Regulatory Board  
700 SW Harrison St., Suite 420  
Topeka, KS 66603

This written request must be filed within eighteen (18) calendar days of the date listed in the Certificate of Service below (15 calendar days plus 3 calendar days for mail service). Pursuant to K.S.A. 77-503(c), the 18-day period begins the day after the date shown in Certificate of Service below and includes weekends and legal holidays. If the 18<sup>th</sup> day falls on a Saturday, Sunday, or legal holiday, then the 18-day period runs until 5:00 p.m. on the next day that is not a Saturday, Sunday, or legal holiday. A request is considered "filed" on the date it is received at the Board's office. If a hearing is not requested in the time and manner stated, this Summary Order becomes a final order subject to judicial review. A petition for judicial review should be directed to the above recipient.

The Board's designee who may receive service of a request for a hearing on behalf of the Board is:

David Fye, Executive Director  
Behavioral Sciences Regulatory Board  
700 SW Harrison, Suite 420  
Topeka, Kansas 66603

**NOTICE OF ADMINISTRATIVE RELIEF**

In the event that you do not timely request a hearing, the above Order will become a final order the day following the 18<sup>th</sup> day referenced above (i.e., 19 calendar days following the date listed in the Certificate of Service below). Pursuant to K.S.A 77-529, a party may file with the Board a petition for reconsideration within 15 days from the date the Summary Proceeding Order becomes a final order. Such petition must state the specific grounds upon which relief is requested. The filing of a petition for reconsideration is not a prerequisite for seeking judicial review.

Pursuant to K.S.A. 77-528, a party may file, if applicable, a petition for stay of effectiveness of the order prior to the expiration of the time in which to file a petition for judicial review. The filing of a petition for a stay of effectiveness is not a prerequisite for seeking judicial review.

## NOTICE OF JUDICIAL RELIEF

If a petition for reconsideration is not filed pursuant to K.S.A. 77-613, a party may file within 30 days from the date the Summary Proceeding Order becomes a final order a petition for judicial review with the appropriate district court as provided in the Kansas Judicial Review Act, K.S.A. 77-601 *et seq.*

The designee who may receive service of a petition for reconsideration, a petition for stay, or a petition for judicial review on behalf of the Board is:

David Fye, Executive Director  
Behavioral Sciences Regulatory Board  
Eisenhower State Office Building  
700 SW Harrison, Suite 420  
Topeka, Kansas 66603-3240


**CERTIFICATE OF SERVICE**

This is to certify that on this 24 day of March, 2025, a true and correct copy of the above and foregoing Summary Proceeding Order was placed in the U.S. mail, first-class postage prepaid, addressed to:

William C. Oakley  
[REDACTED]  
[REDACTED]

And by e-mail to:

Timothy D. Resner  
Frieden & Forbes, LLP  
1414 SW Ashworth Place, Suite 201  
Topeka, KS 66604  
[tresner@fflawllp.com](mailto:tresner@fflawllp.com)  
*Counsel for the Board of the Behavioral Sciences Regulatory Board*

  
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Staff,  
Kansas Behavioral Sciences Regulatory Board